













# APELL: Awareness and Preparedness for Emergencies at Local Level

Ms. Johanna Suikkanen, Programme Officer, UNEP-DTIE IRDR Partnership session, Paris, 13 November 2014

### Presentation Objective and Outline

- Objective: Present UNEP's perspective on the knowledge/action nexus on action at local level
- Outline:
  - Link to Post-2015 Framework for Disaster Risk Reduction
  - Gaps and needs in local level disaster risk reduction
  - UNEP activities- APELL Programme
    - History
    - Publications
    - Goals and objectives, process
  - Lessons learned and recommendations for future















## UNEP Activities on Industrial Risk Reduction

## **National Level:** Flexible Framework Initiative

 Guidance for national policy development for chemical accident prevention and preparedness <a href="http://capp.eecentre.org/">http://capp.eecentre.org/</a>

#### **Local Level: APELL**

 Local level preparedness for emergencies <a href="http://apell.eecentre.org/">http://apell.eecentre.org/</a>



#### **SMEs:** Responsible Production

- Prevention of chemical accidents promoting risk communication along the value chain aimed primarily at SMEs
  - sectoral approach

http://www.unep.org/responsibleproduction/

















## Strengthened call for local level action

- Post 2015 Framework on Disaster Risk Reduction (Zero Draft) recognizes the need for multi-hazard approaches and places emphasis on the need to act at all levels
- Paragraph B.14. states:
- ▶ The present framework applies to the risk of small scale and large scale, <u>frequent</u> and infrequent and slow onset disasters caused by natural hazards and related environmental and <u>technological hazards</u> and risks and aims to guide the <u>multihazard management</u> of disaster risk in development at <u>local</u>, national, regional and global levels.















#### UNEP activities at Local Level

- Respond to a need for improved ability of national and local authorities, the private sector and community leaders to prepare for disasters
- Typical challenges
  - Lack of awareness of hazards and emergency behaviour
  - Lack of community preparedness and insufficient coordination among stakeholders
  - Insufficient attention to prevention and mitigation, including attention to planning and enforcement of land-use with respect to industrial/residential development
- ▶ Local level vulnerabilities differ → Added value of action at local level















#### **APELL Introduction**

- UNEP programme with a focus on Building Capacity for Awareness and Emergency Preparedness, at Local Level in Developing Countries.
- Started with a focus on technological disasters:
  - Driven by technological failures, human error, natural disasters
  - Impacts are often localized
    - consequences on the environment, economies (communities, businesses, supply chains) and on populations

















#### Three decades of APELL

- Programme launched in 1986
- Series of publications:
  - ► APELL Handbook published in 1988
  - ► Technical guidance (1990s→)
  - ▶ APELL for Mining, TransAPELL, Port Areas, Tourism, and Multi-Hazard Training Kit for Local Authorities, Community Risk Profile Tool (2000s→)
  - ▶ 2<sup>nd</sup> Edition of APELL Handbook in 2014-2015
- Introduced in 30 countries, and in approx. 80 communities worldwide















#### **APELL Resources**

- Global APELL Platform:
  - News & Events
  - Online Resources



- Guidance on APELL in different sectors:
  - Chemical, Mining, Transport, Port Areas, Multihazards, Tourism, Coastal Destinations



www.unep.org/apell www.apell.eecentre.org















## Goals and Objectives

▶ **Goal**: Help communities prevent loss of life, damage to health, well-being and livelihoods, minimize property damage, and protect the environment

#### Objectives:

- Identify locally relevant risks that relate to industrial operations, as well as multi-hazard risks
- ▶ Raise awareness, communicate and educate the community
- Improve emergency preparedness planning
- Initiate measures for **risk reduction**, accident prevention and mitigation
- Develop coordinated preparedness among local industry, local authorities and local population















## Action-oriented participatory process

#### 5 Phase, I 0 Element Process:

- A multi-stakeholder participatory approach involving industry,
  the communities and local authorities
- Working through a structured process that creates a multistakeholder dialogue
- Flexible, can be adapted by communities
- Builds on already existing preparedness or response plans

Allows communities to focus on whatever elements are a priority for them

















#### Lessons Learned and Future Needs

- Global, yet flexible and adaptable guidance is needed
- Multi-stakeholder approaches that spread responsibility across stakeholders are successful, including:
  - Involvement of all stakeholders in identifying risks
  - Identifying most adapted awareness raising means
  - Building on a local 'vision of success'
- Addressing the issue from a multi-hazard perspective facilitates interest and engagement of the community
- Sustainability of local programmes benefit from endorsement by government and local authorities
- Future needs:
  - Development of multi-hazard approaches for assessing and managing risks
  - Assessment and sharing best practice cases of participatory processes at the local level















## Thank you for your attention!

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